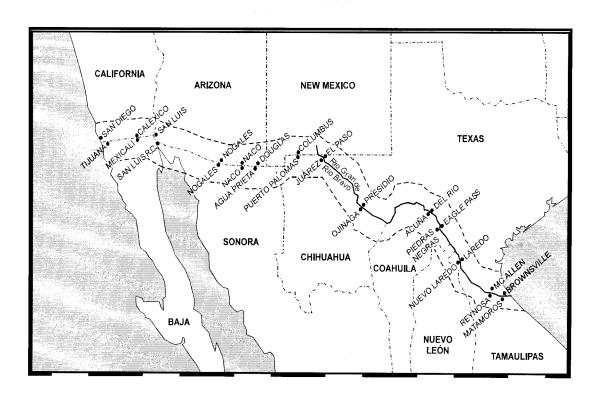
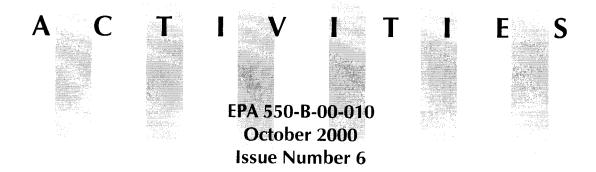
SEMIANNUAL REPORT ON UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING





INTRODUCTION

U.S. EPA's Chemical Emergency Preparedness and Prevention Office (CEPPO) provides leadership, advocacy, and assistance to:

- Prevent and prepare for hazardous material (HazMat) emergencies;
- Respond to environmental crises; and
- Inform the public about chemical hazards in their community.

To protect human health and the environment, CEPPO develops, implements, and coordinates regulatory and non-regulatory programs. The Office carries out this work in partnership with regions, domestic and international organizations in the public and private sectors, and the general public.

The purpose of the Semiannual Report on United States-Mexico Border Contingency Planning Activities is to consolidate information on United States-Mexico border joint response and contingency planning from U.S. EPA Regions, border states, and Sister Cities in order to promote the exchange of information and coordination among these groups. The types of U.S.-only and binational activities presented in this report include efforts such as developing Sister City plans, response exercises, training courses, and responses to actual hazardous material and environmental incidents. Essential documents, websites, and contact information also make this report useful reference material.

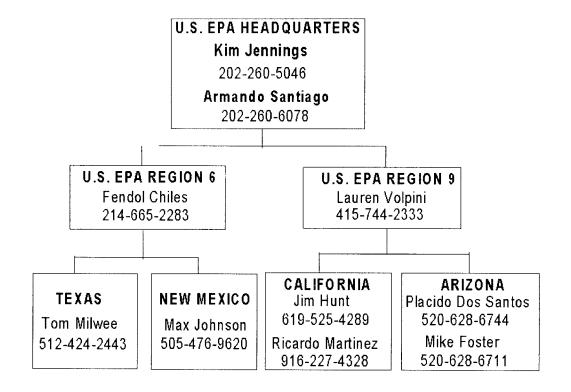
Each of the U.S. EPA Regions, U.S. states, and other organizations along the United States-Mexico border were contacted for information on recent and upcoming planning, preparedness, and response activities in the border area. The information gathered for the fifth issue of the report (April 2000) served as the baseline for this update. Updates are published twice a year.

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ISSUE NUMBER 6 CONTRIBUTORS

- Fendol Chiles, U.S. EPA Region 6
- Lauren Volpini, U.S. EPA Region 9

DOCUMENTS OF INTEREST

- Binational Prevention and Emergency Response Plan between Nogales, Arizona and Nogales, Sonora (March 2000) (bilingual copies available from the U.S. EPA Region 9 Border Office, Tel.# (619) 235-4771)
- Binational Prevention and Emergency Response Plan between San Luis, Arizona and San Luis Rio Colorado, Sonora (February 2000) (bilingual copies available from U.S. EPA Region 9 Border Office, Tel.# (619) 235-4771)
- "Border Visions," a 50-minute, bilingual education video about Border XXI (December 1999). (For information about viewing or obtaining a copy, contact the U.S. EPA Region 9 Border Office, Tel.# (619) 235-4771.)
- Brownsville-Matamoros Sister City Emergency Response Plan (May 1997) (available from Fendol Chiles, U.S. EPA Region 6, Tel.# (214) 665-2283)
- Clean Air Act Risk Management Plan manual in Spanish (1998; translation of 157-page English manual) (available on CD-ROM from Fendol Chiles, U.S. EPA Region 6, Tel.# (214) 665-2283)
- Eagle Pass-Piedras Negras Sister City Emergency Response Plan (March 1998) (available from Fendol Chiles, U.S. EPA Region 6, Tel.# (214) 665-2283)
- Emergency Response Guidebook 2000 (available in English and Spanish from the U.S. Department of Transportation through the Government Printing Office (http://bookstore.gpo.gov) and through your state coordinator for emergency response organizations (http://Hazmat.dot.gov/gydebook.htm))
- Fact Sheets for the Border XXI Workgroups (available from U.S. EPA Region 9 Border Office, Tel.# (619) 235-4771)
- Imperial and San Diego Counties Pesticide Episode Response Plans (September 1998) (available from the California Department of Pesticide Regulation, Tel.# (760) 339-4314)
- Joint United States-Mexico Inland Contingency Plan (signed June 4, 1999) (available in English and Spanish, from Kim Jennings, U.S. EPA Headquarters, Tel.# (202) 260-5046)
- Laredo-Nuevo Laredo Sister City Emergency Response Plan (December 1998) (available from Fendol Chiles, U.S. EPA Region 6, Tel.# (214) 665-2283)

- McAllen-Reynosa Sister City Emergency Response Plan (February 2000) (available from Fendol Chiles, U.S. EPA Region 6, Tel.# (214) 665-2283)
- Personal Safety Plan: Chemical Emergencies (1998) (available from Corpus Christi Nueces County LEPC, Tel.# (361) 880-3960)
- Response Procedures for 45 Chemicals (November 1998) (available from Corpus Christi Nueces County LEPC, Tel.# (361) 860-3960)
- Semiannual Report on United States-Mexico Border Contingency Planning Activities (Issue Number 1, February 1998; Issue Number 2, August 1998; Issue Number 3, January 1999; Issue Number 4, September 1999; Issue Number 5, April 2000) (available from Kim Jennings, U.S. EPA Headquarters, Tel.# (202) 260-5046)
- U.S. Coast Guard ICS Basic Student Guide and Field Operations Guidelines/ICS Guia de Operaciones de Campo para Derrames Petroleros and ICS Basico Guia de Estudiante (available in Spanish at http://yosemite.epa.gov/oia/MexUSA.nsf/CurProjEng? OpenView&Start=1&Count=30&Collapse=9# 9 under the "Training" link)
- United States-Mexico Border Environmental Indicators 1997 (June 1998) (available from Kim Jennings, U.S. EPA Headquarters, Tel.# (202) 260-5046 and on the web at http://www.epa.gov/usmexicoborder/indica97/index.htm)

INTERNET SITES OF INTEREST

- EPA CEPPO http://www.epa.gov/swercepp/
- EPA Region 6 Border Program http://www.epa.gov/earth1r6/6bo/6bo.ht
- EPA Region 6 Border Program/U.S.- Mexico Border XXI Contingency Planning and Emergency Response Workgroup http://www.epa.gov/r6border/ef-erp.htm
- EPA Region 9 Border XXI Program http://www.epa.gov/usmexicoborder/
- U.S. National Response Center http://www.nrc.uscg.mil
- Arizona Department of Environmental Quality http://www.adeq.state.az.us
- Border EcoWeb by San Diego State University http://www.borderecoweb.sdsu.edu
- Border Environment Cooperation Commission http://www.cocef.org
- Border Information & Solutions Network http://www.bisn.org/
- City of Brownsville, Texas http://www.ci.brownsville.tx.us/
- Corpus Christi Nueces County Local Emergency Planning Committee http://www.lepc.net/
- Texas Natural Resources Conservation Commission http://www.tnrcc.state.tx.us/
- PROFEPA Environmental Emergencies in Mexico http://www.profepa.gob.mx

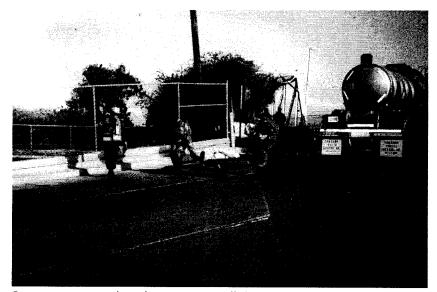
STATUS OF SISTER CITY PLANS

Brownsville, Texas- Matamoros, Tamaulipas	Signed on May 6, 1997. Title: Cross Border Contingency Plan — U.S./Mexico — Brownsville/Matamoros.
Eagle Pass, Texas- Negras, Coahuila	Signed on March 25, 1998. Title: Cross Border Contingency Plan, U.S./Mexico Sister Cities, Eagle Pass/Piedras Negras.
Laredo, Texas-Nuevo Laredo, Tamaulipas	Signed on December 21, 1998. Title: Cross Border Contingency Plan, U.S./Mexico Sister Cities, Laredo/Nuevo Laredo.
McAllen, Texas- Reynosa, Tamaulipas	Signed on February 19, 2000. Title: Cross Border Contingency Plan, U.S./Mexico Sister Cities, McAllen/Reynosa.
Del Rio, Texas-Ciudad Acuña, Coahuila; Presidio, Texas- Ojinaga, Chihuahua	Development of these two plans is underway.
El Paso, Texas-Ciudad Juárez, Chihuahua	This plan is in draft stage and should be finalized in late 2000.
Columbus, New Mexico-Puerto Las Palomas, Chihuahua	This plan is finalized and awaiting signatures from the appropriate parties.
Douglas, Arizona-Agua Prieta, Sonora	Bi-national letter of understanding to cooperate in case of emergencies. Effective April 29, 1999. EPA Region 9, State of Arizona and Douglas officials have initiated Sister City Planning discussions.
Nogales, Arizona- Nogales, Sonora	Signed on March 17, 2000. Title: Binational Prevention and Emergency Response Plan between Nogales, Arizona and Nogales, Sonora.
San Luis, Arizona-San Luis Río Colorado, Sonora	Signed on February 25, 2000. Title: Binational Prevention and Emergency Response Plan between San Luis, Arizona and San Luis Rio Colorado, Sonora.

STATUS OF SISTER CITY PLANS (cont'd)

Calexico, California-Mexicali, Baja California A mutual aid agreement was signed in September 1993, entitled *City of Calexico-City of Mexicali Mutual Aid Agreement*. An Agreement was developed between Imperial County, California and Ayuntamiento de Mexicali, Baja California in June 1999, entitled *Emergency Services Mutual Aid Agreement*. Currently, there are no formal efforts to develop a Sister City Plan.

San Diego, California-Tijuana, Ensenada, Tecate, and Playas de Rosarito, Baja California Communication plans exist for San Diego and Imperial Counties in the U.S. and Baja California in Mexico. Currently, there are no formal efforts underway to develop a Sister City Plan.



Emergency responders cleaning up a spill during exercises in Brownsville/Matamoros in September. (Photo courtesy of Kim Jennings.)

RECENT¹ UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES

Presented in Chronological Order (Presented by State in the Final Table)

вит	February - May 2000	San Luis, AZ. Fire Chief Miranda taught a 50-hour first aid course to 19 members of Protección Civil, Bomberos Voluntarios, and Emergency Medical Personnel of San Luis Rio Colorado at Arizona Western College. All trainees were certified under the American Red Cross Standards.
(811	March 22-23, 2000	San Francisco, CA. EPA Region 9, the State of California, and the California Tribal Nations held their Annual U.S./Mexico Border Programs' Retreat. Major goals of the retreat were to clarify priorities, set goals, and discuss issues that impede progress.
1111	April 19, 2000	San Diego, CA. EPA Region 9 participated in a bi-national Table Top Exercise sponsored by the City of San Diego. The scenario focused on an act of terrorism involving hazardous materials. EPA's exercise evaluation provided several suggestions for U.S. Customs follow-up.
1112	June 7-8, 2000	Phoenix, AZ. EPA Region 9, the State of Arizona, and the Arizona Tribal Nations held their annual U.S./Mexico Border Programs' Retreat. Major goals of the retreat were to clarify priorities, set goals, and discuss issues that impede progress.
ill in)	June 21, 2000	San Diego, CA. EPA Region 9 convened the first California Border Emergency Planning and Response Taskforce Meeting. Over 30 public officials from the State of California, California Tribal Nations, the Cities of Calexico and San Diego, U.S. Customs, the U.S. Immigration and Naturalization Service, the U.S. Coast Guard, and other governmental agencies with jurisdiction in the border area participated. A detailed meeting summary is available from Lauren Volpini of EPA Region 9.

¹Or not previously reported in an earlier update.

RECENT UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES (cont'd)

::::	July 12-13, 2000	Boston, MA. Concurrent with EPA's national meetings on chemical emergency prevention and preparedness, Headquarters and Region 6 and 9 Border Program Managers met to begin work planning for FY 2001.
нит	August 1-2, 2000	Douglas, AZ. EPA Region 9 and the State of Arizona briefed city officials on the U.S./Mexico environmental programs and initiated Sister City Planning discussions. The group discussed the appropriate composition of U.S. participants on the Steering Committee.
## 	August 14-17, 2000	Las Cruces, NM. Members of various New Mexico agencies participated in the annual New Mexico Emergency Management Conference. Discussions focused on border issues, and in particular, the flow of hazardous materials through the port of Santa Teresa Crossing, a small community with limited emergency response capabilities.
61 111	August 15, 2000	San Francisco, CA. EPA Region 9 contracted with an expert on transportation commodity flow analysis to produce hazardous material commodity flow surveys in two California Sister City areas: Calexico and San Diego. Data collection on Calexico was completed on September 30, 2000.
1011	August 24, 2000	San Francisco, CA. EPA Region 9 has contracted with the California Specialized Training Institute to translate and deliver a bi-national version of its "Enhanced Exercise Design Course." This one-week workshop will be conducted twice—in Nogales, Arizona in October and San Luis, Arizona in December—and will include exercises of their recently signed Sister City Plans.
	September 5-8, 2000	Sacramento, CA. EPA Region 9 provided invitational registration and travel for 12 emergency responders from its six U.S. Sister Cities to attend the annual, "Continuing Challenge HazMat Workshop and Conference." With representatives from every Region 9 U.S. Sister City in attendance, the "Region 9 Border Brigade" had the opportunity to meet and network among themselves.

RECENT UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES (cont'd)

1111	September 13, 2000	San Diego, CA. EPA Region 9 held its 2 nd quarterly California Border Emergency Planning and Response Taskforce meeting. Keynote presentations included: "What Hazmats are Passing Through Your Jurisdiction: How Commodity Flow Studies Can Help" and "Agricultural Chemical Risks in the Border Area: Pesticide Emergency Response Planning."
:::::	September 14, 2000	San Diego, CA. EPA Region 9 held an open house for the public at its Border Office and featured as its key presentation, the Chemical Emergency Prevention and Preparedness Program's Border Activities.
111 11	September 19-21, 2000	El Paso, TX. During the National Coordinators meeting, the Workgroup on Contingency Planning and Emergency Response/Joint Response Team (JRT) held a meeting to highlight the Workgroup's accomplishments over the past year and discuss future priorities. The Contingency Planning and Emergency Response Workgroup is responsible for improving chemical safety in the border area. Key accomplishments over the past 16 months include: revising Annex II of the La Paz Agreement, modifying the U.S./Mexico Joint Contingency Plan (JCP), completing six Sister City Contingency Plans, developing bilingual tools and protocols, and holding bi-national exercises and training sessions. Over the next year, the Workgroup will continue to help develop Sister City Contingency Plans, improve notification procedures and protocols, and identify high risk facilities and areas at the border. Additionally, the Workgroup will embark on several new projects, including binational training on designing and implementing exercises in the Sister Cities; an inventory of waste tire pile sites and development of a strategy to prevent tire fires; bi-national emergency response exercises involving all levels of government; and establishment of state-to-state relationships

(or "Sister States") to support Sister Cities.

RECENT UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES (cont'd)



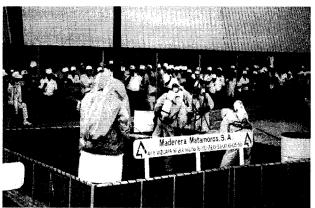
Incidents involving tanker trucks were used as a part of exercises held in September in Brownsville/Matamoros. (Photo courtesy of Kim Jennings.)

September 29, 2000

Brownsville, TX/Matamoros, Tamaulipas. A bi-national emergency response exercise was held to test the Sister City Plan and the JCP notification procedures. The exercise provided training for approximately 160 people. (See related article on page 11.)

Emergency Response Exercises Underway in Texas

On September 29, 2000, a bi-national emergency response exercise was conducted in Brownsville, TX/Matamoros, Tamaulipas. This was the first exercise since the signing of the Sister City Plan and the revised Joint Contingency Plan (JCP). The exercise took nearly four months to plan and involved an unprecedented level of support from numerous agencies and organizations on both sides of the U.S./Mexico border. One of the most significant contributors was Quimica Fluor, a Mexican manufacturer of hydrofluoric acid (HF). Quimica Fluor was responsible not only for designing the exercise, but also for providing the meeting space for exercise participants and coordinating the logistics of the HF railcar and truck trailer, both integral parts of the exercise. Funding and resource support for the exercise was provided by the Matamoros Comité Local para Ayuda Mutua (CLAM-Local Committee for Mutual Assistance), which also facilitated training for about 60 evaluators during the exercise. The evaluators later provided feedback and assessed the exercise's vulnerabilities. In addition to this, Mexico's Protección Civil arranged for support from various entities including PROFEPA, Bomberos, Cruz Roja, Cruz Verde, the hospitals, and Federal Carriles. From the U.S., the Cameron County Local Emergency Planning Committee (LEPC) and EPA Region 6 provided emergency response training for about 100 representatives of various agencies, with



Emergency response techniques were demonstrated at the September exercises in Brownsville/Matamoros. (Photo courtesy of Kim Jennings.)

simultaneous English/Spanish translations, through the Border Response Contract.

This exercise was the first test of the notification procedures outlined in the JCP. The purpose of the exercise was to test the Sister City Plan and to address the international requirements for border responses to emergencies involving hazardous substances. In the future, Protección Civil and PROFEPA hope to conduct similar exercises with other Sister Cities.

A second bi-national exercise will be

conducted in Reynosa, Mexico, during the 6th Annual Regional LEPC Conference in McAllen, Texas from October 30 to November 2, 2000. Conference attendees will observe the exercise, and local participants from the McAllen/Reynosa area will respond along with the same agencies that participated in the Brownsville/Matamoros exercise. It is hoped that the organizational procedures and format of these two exercises will set a precedent for future exercises along the border.

UPCOMING UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES

(All Activities are Tentative - Presented by State in the Final Table)

	October 30 - November 2, 2000	Reynosa, Tamaulipas. A bi-national emergency response exercise will be conducted during the 6 th Annual Regional LEPC Conference. (See related article on page 11.)
III 1131	November 8- 9, 2000	Vera Cruz, Mexico. PROFEPA will hold a national CLAM (Comité Local para Ayuda Mutua) meeting. The meeting's primary topic will be developing effective CLAMs in the remaining Sister Cities along the U.S./Mexico border. Region 6 participants will present a paper on LEPC/Sister City Plans as they relate to CLAMs and emergency response activities.
1111	November 15, 2000	Douglas, AZ/Agua Prieta, Sonora. EPA, ADEQ, PROFEPA and Protección Civil will help the municipal governments formally initiate Douglas/Agua Prieta Sister.City planning.
1811 11	November & December, 2000	Nogales and San Luis, AZ. One-week, bi-national versions of the "Enhanced Exercise Design Course" will be conducted in each of these Sister Cities for U.S. and Mexican participants. Both cities have recently signed Sister City Plans that need to be exercised. Student and instructor materials will be translated into Spanish.
₩ 11	December 6, 2000 & March 2001	Imperial/San Diego, CA. EPA Region 9 will hold its 3 rd and 4 th quarterly California Border Emergency Planning and Response Taskforce meetings.
1111	TBD 2000	San Diego, CA. Southwestern College (in cooperation with the California Office of Emergency Services) will complete their evaluation of available software and hardware for conducting response planning and real-time risk assessments of chemical spills. This effort will be funded by an EPA Region 9 grant.
(HIII)	TBD 2000/2001	Arizona. The Arizona Department of Environmental Quality (ADEQ) will use EPA Region 9 grant funding to provide a HazMat technician training program for Sister Cities in Arizona and Sonora.
ш	TBD 2000/2001	Calexico, CA. The California Department of Toxic Substances Control will use EPA Region 9 grant funding to purchase equipment and provide training for the City of Calexico and Imperial County.

UPCOMING UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES (cont'd)

:III	TBD 2000/2001	Calexico and San Diego, CA. An EPA Region 9 contractor will complete hazardous material commodity flow surveys, analyses, and recommendations for these two California Sister City areas.
411	TBD 2000/2001	New Mexico. Local industrial committee and emergency managers will develop regional emergency response capabilities for the Santa Teresa, Columbus, Deming, and Las Cruces transportation corridors, which connect major U.S./Mexico transportation routes.
ш	TBD 2000/2001	Texas. Spanish CAMEO will be taught in the following cities: Brownsville, McAllen, Laredo, Eagle Pass, and El Paso. The schedule of courses will be announced at a later date.
11111	TBD 2000/2001	Texas. Three conferences are planned to inform officials about the activities of the JRT and Border XXI programs. The conferences are to be held in McAllen, TX/Reynosa, Tamaulipas; Laredo, TX/Nuevo Laredo, Tamaulipas; and El Paso, TX/Ciudad Juarez, Chihuahua.
1111	TBD 2000/2001	Texas. Commodity flow studies are planned for the cities of Brownsville and Eagle Pass. The goal of the studies is to determine hazardous material flows and transportation patterns, which will later be used in contingency planning at the local level and for updating and implementing Sister City Plans.

RECENT AND PLANNED UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES

Presented by State (Presented in Chronological Order in Previous Tables)

Texas

Recent Activities:



- National Coordinators/JRT/Border XXI workgroups. (El Paso, September 19-21, 2000)
- Bi-national emergency response exercise. (Brownsville, TX/Matamoros, Tamaulipas, September 29, 2000)

Planned Activities:

- Bi-national emergency response exercise. (Reynosa, MX, October 30-November 2, 2000)
- Spanish CAMEO to be taught in Brownsville, McAllen, Laredo, Eagle Pass, and El Paso. (TBD 2000/2001)
- Three conferences planned to familiarize officials with JRT and Border XXI activities. (McAllen/Reynosa, Laredo/Nuevo Laredo, El Paso/Ciudad Juarez, TBD 2000/2001)
- Hazardous material commodity flow surveys for two Sister City areas. (Brownsville & Eagle Pass, TBD 2000/2001)

New Mexico

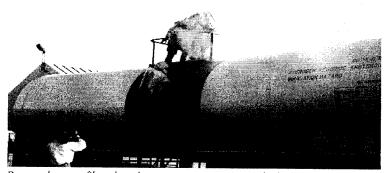
Recent Activities:



 Annual New Mexico Emergency Management Conference. (Las Cruces, August 14-17, 2000)

Planned Activities:

 Regional emergency response capabilities to be developed for the Santa Teresa, Columbus, Deming, and Las Cruces transportation corridors. (TBD 2000/2001)



Responders are filmed as they attempt to contain a leaking tanker truck during the exercises held in September in Brownsville/Matamoros. (Photo courtesy of Kim Jennings.)

RECENT AND PLANNED UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES (cont'd)

California





- EPA Region 9/State of California/California Tribal Nations Border Programs' Retreat. (San Francisco, March 22-23, 2000)
- Bi-national Table Top Exercise, sponsored by the City of San Diego. (San Diego, April 19, 2000)
- First quarterly California Border Emergency Planning Response Taskforce meeting. (San Diego, June 21, 2000)
- EPA Region 9 contract to produce hazardous material commodity flow surveys in Calexico and San Diego. (San Francisco, August 15, 2000)
- EPA Region 9 contract to translate and deliver a bi-national version of its "Enhanced Exercise Design Course." (San Francisco, August 24, 2000)
- Continuing Challenge HazMat Workshop and Conference. (Sacramento, September 5-8, 2000)
- Second quarterly California Border Emergency Planning and Response Taskforce meeting. (San Diego, September 13, 2000)
- Open house for the public at EPA Region 9 Border Office. (San Diego, September 14, 2000)

Planned Activities:

- Purchase of equipment and training for the City of Calexico and Imperial County. (Calexico, TBD 2000/2001)
- Evaluation of available software and hardware for conducting response planning and real-time risk assessments for chemical spills. (San Diego, TBD 2000)
- Completion of hazardous material commodity flow surveys, analyses, and recommendations for two Calexico and San Diego. (Calexico & San Diego, TBD 2000/2001)
- Third and fourth quarterly California Border Emergency Planning and Response Taskforce meetings. (Imperial/San Diego, CA, December 6, 2000 & March 2001)

RECENT AND PLANNED UNITED STATES-MEXICO BORDER CONTINGENCY PLANNING ACTIVITIES (cont'd)

Arizona



Recent Activities:

- Fifty-hour first aid course to 19 members of Protección Civil, Bomberos Voluntarios, and Emergency Medical Personnel of San Luis Rio Colorado. (Arizona Western College, February -May, 2000)
- EPA Region 9/State of Arizona/Arizona Tribal Nations Border Programs' Retreat. (Phoenix, June 7-8, 2000)
- Briefing of city officials on U.S./Mexico environmental programs and initiation of Sister City planning discussions. (Douglas, August 1-2, 2000)

Planned Activities:

- HazMat technical training program for Sister Cities in Arizona and Sonora. (TBD 2000/2001)
- Formal initiation of Douglas/Agua Prieta Sister City planning.
 (Douglas, AZ/Agua Prieta, Sonora, November 15, 2000)
- One-week, bi-national versions of the "Enhanced Exercise Design Control Course " in Nogales and San Luis, Arizona for U.S. and Mexican participants. (Nogales & San Luis, November/December 2000)

Events of Interest in Other Locations:

Recent Activities:

 Meeting of Headquarters and Region 6 and 9 Border Program Managers to begin work planning for FY2001. (Boston, MA, July 12-13, 2000)

Planned Activities:

National CLAM (Comité Local para Ayuda Mutua) meeting.
 Region 6 participants to present a paper on LEPC/Sister City
 Plans and CLAM involvement in emergency response activities.
 (Vera Cruz, Mexico, November 8-9, 2000)